

114TH CONGRESS  
1ST SESSION

# S. 1959

To provide greater controls and restrictions on revolving door lobbying.

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IN THE SENATE OF THE UNITED STATES

AUGUST 5, 2015

Mr. BENNET (for himself and Mr. FRANKEN) introduced the following bill;  
which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

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## A BILL

To provide greater controls and restrictions on revolving door  
lobbying.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Close the Revolving  
5 Door Act of 2015”.

6 **SEC. 2. LIFETIME BAN ON MEMBERS OF CONGRESS FROM**  
7 **LOBBYING.**

8 (a) IN GENERAL.—Section 207(e)(1) of title 18,  
9 United States Code, is amended to read as follows:

1           “(1) MEMBERS OF CONGRESS.—Any person  
2 who is a Senator, a Member of the House of Rep-  
3 resentatives, or an elected officer of the Senate or  
4 the House of Representatives and who, after that  
5 person leaves office, knowingly makes, with the in-  
6 tent to influence, any communication to or appear-  
7 ance before any Member, officer, or employee of ei-  
8 ther House of Congress or any employee of any  
9 other legislative office of the Congress, on behalf of  
10 any other person (except the United States) in con-  
11 nection with any matter on which such former Sen-  
12 ator, Member, or elected official seeks action by a  
13 Member, officer, or employee of either House of  
14 Congress, in his or her official capacity, shall be  
15 punished as provided in section 216 of this title.”.

16           (b) CONFORMING AMENDMENT.—Section 207(e)(2)  
17 of title 18, United States Code, is amended—

18           (1) in the heading, by striking “OFFICERS AND  
19 STAFF” and inserting “STAFF”;

20           (2) by striking “an elected officer of the Senate,  
21 or”;

22           (3) by striking “leaves office or employment”  
23 and inserting “leaves employment”; and

24           (4) by striking “former elected officer or”.

1 **SEC. 3. CONGRESSIONAL STAFF.**

2 Paragraphs (2), (3)(A), (4), (5)(A), and (6)(A) of  
3 section 207(e) of title 18, United States Code, are each  
4 amended by striking “1 year” and inserting “6 years”.

5 **SEC. 4. IMPROVED REPORTING OF LOBBYISTS’ ACTIVITIES.**

6 Section 6 of the Lobbying Disclosure Act of 1995 (2  
7 U.S.C. 1605) is amended by adding at the end the fol-  
8 lowing:

9 “(c) JOINT WEB SITE.—

10 “(1) IN GENERAL.—The Secretary of the Sen-  
11 ate and the Clerk of the House of Representatives  
12 shall maintain a joint lobbyist disclosure Internet  
13 database for information required to be publicly dis-  
14 closed under this Act which shall be an easily  
15 searchable Web site called lobbyists.gov with a stat-  
16 ed goal of simplicity of usage.

17 “(2) AUTHORIZATION OF APPROPRIATIONS.—

18 There is authorized to be appropriated to carry out  
19 this subsection \$100,000 for fiscal year 2016.”.

20 **SEC. 5. LOBBYIST REVOLVING DOOR TO CONGRESS.**

21 (a) DEFINITIONS.—In this section—

22 (1) the term “foreign principal” has the mean-  
23 ing given that term under section 1(b) of the For-  
24 eign Agents Registration Act of 1938 (22 U.S.C.  
25 611(b));

1           (2) the terms “lobbyist” and “lobbying contact”  
2           have the meanings given such terms under section 3  
3           of the Lobbying Disclosure Act of 1995 (2 U.S.C.  
4           1603); and

5           (3) the term “registered lobbyist” means a lob-  
6           byist registered under the Lobbying Disclosure Act  
7           of 1995 (2 U.S.C. 1601 et seq.).

8           (b) PROHIBITION.—Any person who is a registered  
9           lobbyist or an agent of a foreign principal may not, within  
10          6 years after that person leaves such position, be hired  
11          by a Member or committee of either House of Congress  
12          with whom the registered lobbyist or agent of a foreign  
13          principal has had substantial lobbying contact.

14          (c) WAIVER.—This section may be waived in the Sen-  
15          ate or the House of Representatives by the Select Com-  
16          mittee on Ethics of the Senate or the Committee on  
17          Standards of Official Conduct of the House of Representa-  
18          tives, respectively, based on a compelling national need.

19          (d) SUBSTANTIAL LOBBYING CONTACT.—For pur-  
20          poses of this section, in determining whether a registered  
21          lobbyist or agent of a foreign principal has had substantial  
22          lobbying contact within the applicable period of time, a  
23          Member or committee of either House of Congress shall  
24          take into consideration whether the individual’s lobbying  
25          contacts have pertained to pending legislative business, or

1 related to solicitation of an earmark or other Federal  
2 funding, particularly if such contacts included the coordi-  
3 nation of meetings with the Member or committee, in-  
4 volved presentations to employees of the Member or com-  
5 mittee, or participation in fundraising (except for the mere  
6 giving of a personal contribution). Simple social contacts  
7 with the Member or committee of either House of Con-  
8 gress and staff, shall not by themselves constitute substan-  
9 tial lobbying contacts.

10 **SEC. 6. REPORTING BY SUBSTANTIAL LOBBYING ENTITIES.**

11       The Lobbying Disclosure Act of 1995 (2 U.S.C. 1601  
12 et seq.) is amended by inserting after section 6 the fol-  
13 lowing:

14 **“SEC. 6A. REPORTING BY SUBSTANTIAL LOBBYING ENTI-**  
15 **TIES.**

16       “(a) IN GENERAL.—A substantial lobbying entity  
17 shall file on an annual basis with the Clerk of the House  
18 of Representatives and the Secretary of the Senate a list  
19 of each employee of, individual under contract with, or in-  
20 dividual who provides paid consulting services to the sub-  
21 stantial lobbying entity who is—

22               “(1) a former Senator or a former Member of  
23       the House of Representatives; or

24               “(2) another covered legislative branch official  
25       who—

1           “(A) was paid not less than \$100,000 in  
2           any 1 year as a covered legislative branch offi-  
3           cial;

4           “(B) worked for a total of not less than 4  
5           years as a covered legislative branch official; or

6           “(C) had a job title at any time while em-  
7           ployed as a covered legislative branch official  
8           that contained any of the following terms:  
9           ‘Chief of Staff’, ‘Legislative Director’, ‘Staff  
10          Director’, ‘Counsel’, ‘Professional Staff Mem-  
11          ber’, ‘Communications Director’, or ‘Press Sec-  
12          retary’.

13          “(b) CONTENTS OF FILING.—The filing required  
14          under this section shall contain a brief job description of  
15          each individual described in subsection (a) and an expla-  
16          nation of their work experience under subsection (a) that  
17          requires this filing.

18          “(c) IMPROVED REPORTING OF SUBSTANTIAL LOB-  
19          BYING ENTITIES.—The Joint Web site being maintained  
20          by the Secretary of the Senate and the Clerk of the House  
21          of Representatives, known as lobbyists.gov, shall include  
22          an easily searchable database entitled ‘Substantial Lob-  
23          bying Entities’ that includes information on all individuals  
24          described in subsection (a).

1       “(d) **LAW ENFORCEMENT OVERSIGHT.**—The Clerk  
2 of the House of Representatives and the Secretary of the  
3 Senate shall provide a copy of each filing under subsection  
4 (a) to the United States Attorney for the District of Co-  
5 lumbia, to allow the United States Attorney for the Dis-  
6 trict of Columbia to determine whether a substantial lob-  
7 bying entity is underreporting the lobbying activities of its  
8 employees, individuals under contract, or individuals who  
9 provide paid consulting services.

10       “(e) **SUBSTANTIAL LOBBYING ENTITY.**—In this sec-  
11 tion, the term ‘substantial lobbying entity’ means an incor-  
12 porated entity that employs more than 3 registered lobby-  
13 ists during a filing period.”.

14       **SEC. 7. ENHANCED PENALTIES.**

15       Section 7(a) of the Lobbying Disclosure Act of 1995  
16 (2 U.S.C. 1606(a)) is amended by striking “\$200,000”  
17 and inserting “\$500,000”.

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